

Message Text

PAGE 01 NATO 04491 01 OF 02 242057Z

63

ACTION EUR-25

INFO OCT-01 IO-13 ISO-00 SS-15 NSC-10 CIAE-00 PM-07 INR-10

L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 SPC-03

TRSE-00 MBFR-04 SAJ-01 USIE-00 INRE-00 SSO-00 NSCE-00

ACDA-19 EB-11 OMB-01 STR-08 DRC-01 /147 W

----- 049363

O R 241901Z SEP 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1741

SECDEF WASHDC IMMEDIATE

USMISSION GENEVA 1348

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 4491

E.O. 11652: GDS, 12-31-79

TAGS: PFOR, PARM

SUBJECT: CSCE-NORWEGIAN PAPER ON CONFIDENCE-BUILDING MEASURES

1. AT SPC MEETING SEPTEMBER 24, NORWEGIAN REP SAID HE HAD INSTRUCTIONS TO CIRCULATE FOLLOWING WORKING PAPER ON CONFIDENCE BUILDING MEASURES. HE NOTED THAT DBMS ARE ON POLADS' AGENDA SEPTEMBER 25, BUT SAID ASLO WANTED TO CIRCULATE THIS PAPER TO NATO CAUCUS IN GENEVA MORNING SEPTEMBER 25 AND TO TABLE IN CONFERENCE SUB-GROUP THAT AFTERNOON.

2. CANADIAN REP OPPOSED NORWEGIAN WISH TO TABLE SO SOON ON GROUNDS THAT SEPTEMBER 14 SENIOR POLADS MEETING HAD SPECIFICALLY EXEMPTED

CBMS FROM SUBJECTS PASSED TO GENEVA UNTIL ALLIANCE HAD MADE STRONGEST EFFORT HERE TO RESOLVE DIFFERING VIEWPOINTS. ITALIAN REP ALSO OPPOSED TABLING PAPER AT CSCE ON GROUNDS IT CONTAINED LANGUAGE PREJUDICIAL TO FLANKS.

3. NORWEGIAN REP SAID CBMS ALREADY BEING DISCUSSED IN GENEVA, AND MAINTAINED LANGUAGE IN PAPER ON INCLUDING MAJOR MOVEMENTS NOTIFICATION ON CBMS WAS FUZZY ENOUGH TO CONCEAL ALLIED DISAGREEMENTS. CONFIDENTIAL

PAGE 02 NATO 04491 01 OF 02 242057Z

4. ACTION REQUESTED: INSTRUCTION FOR POLADS SEPTEMBER 25 WHETHER OR NOT TO OPPOSE NORWEGIAN WISH TO TABLE PAPER AT CSCE LATER THAT DAY

.

5. BEGIN TEXT OF NORWEGIAN PAPER:

WORKING PAPER ON CONFIDENCE BUILDING MEASURES

I. GENERAL

THE NEED FOR CONFIDENCE BUILDING MEASURES (CBMS) IS BASED ON THE PREMISE THAT IMPORTANT MILITARY FORCES WILL CONTINUE TO EXIST IN EUROPE AND INFLUENCE POLITICAL RELATIONS.

PARTICULARLY THE CONCENTRATION OF FORCES IN CERTAIN AREAS, MOVEMENTS IN CERTAIN DIRECTIONS AND EXERCISES UNDER WAR-LIKE CONDITIONS HAVE A POTENTIAL FOR CREATING TENSION. THE RELEVANT SUB-COMMITTEE SHOULD EXAMINE WHETHER SUCH TENSION, FEAR AND MISUNDERSTANDING COULD BE PREVENTED OR REDUCED BY APPLICATION OF CERTAIN CONFIDENCE BUILDING MEASURES, WITHOUT THEREBY REDUCING THE DEFENSIVE CAPABILITIES OF THE MILITARY FORCES. EXAMPLES OF TYPES OF CONFIDENCE BUILDING MEASURES ARE ADVANCE INFORMATION ABOUT EXERCISES AND MOVEMENTS OF FORCES AND PRESENCE OF FOREIGN OBSERVERS AT EXERCISES.

II. BASIC REQUIREMENTS

THE FOLLOWING REQUIREMENTS SHOULD BE KEPT IN MIND:

FIRST, THE DEFINITION OF THOSE ACTIVITIES TO WHICH A CBM IS SUPPOSED TO APPLY, SHOULD BE AS UNEQUIVOCAL AS POSSIBLE. THE DISTINCTION BETWEEN EXERCISES AND MOVEMENTS IS OFTEN VAGUE. THUS IT WOULD NOT SERVE OUR PURPOSE TO INCLUDE MILITARY EXERCISES WITHOUT ALSO INCLUDING MOVEMENTS OF MILITARY FORCES UNDER A SYSTEM CONFIDENTIAL

PAGE 03 NATO 04491 01 OF 02 242057Z

OF PRIOR NOTIFICATION, ESPECIALLY WHEN THE FORCES MOVED ARE COMBAT READY.

SECOND, IN PRINCIPLE NO CATEGORY OF FORCES (LAND, NAVAL AND AIR) SHOULD BE EXCLUDED-PRIMA FACIE-FROM THE APPLICATION OF CBMS.

THIRD, CBMS SHOULD APPLY EVERY TIME MILITARY ACTIVITIES FALLING UNDER THE AGREED DEFINITIONS TAKE PLACE.

III. TYPES OF EXERCISES AND MOVEMENTS TO BE COVERED BY CBMS

IT MAY NOT BE EASY TO STIPULATE IN EXACT

TERMS WHICH TYPES OF EXERCISES AND MOVEMENTS SHOULD BE INCLUDED UNDER A SYSTEM OF CBMS, AND ATTENTION SHOULD BE FOCUSED ON SUCH EXERCISES AND MOVEMENTS WHICH ARE MOST LIKELY TO PROVOKE MISUNDERSTANDING, FEAR OR TENSION. SINCE AN ILL-DEFINED ARRANGEMENT FOR CBMS MIGHT IN ITSELF GIVE RISE TO MISUNDERSTANDING AND ENSUING TENSION, THE FOLLOWING QUESTIONS SHOULD BE CLARIFIED:

THE AREA OF APPLICATION SHOULD BE CIRCUMSCRIBED.

THE SIZE OF FORCES (LAND-NAVAL-AIR) COMING UNDER CBMS COULD VARY FROM ONE AREA TO ANOTHER. FOR PRACTICAL REASONS THERE SHOULD BE A LOWER LIMIT TO THE SIZE OF THE FORCES EXERCISED OR MOVED TO WHICH THE CBMS SHOULD APPLY. AS FAR AS LAND FORCES ARE CONCERNED, THE LIMIT MIGHT REASONABLY, IN AREAS LIKE CENTRAL EUROPE E.G. BE ONE DIVISION. IN OTHER AREAS, WHERE IN ONE OR THE OTHER COUNTRY FAIRLY SMALL FORCES EXIST, THE CBMS MIGHT ALSO APPLY TO SMALLER UNITS OF THE VARIOUS CATEGORIES OF FORCES.

SHOULD MOVEMENTS IN SOME DIRECTIONS BE EXEMPTED FROM PRE-ANNOUNCEMENT? GENERALLY, IT WOULD BE DESIRABLE THAT MOVEMENTS IN ALL DIRECTIONS INSIDE, INTO AND OUT OF THE AREA IN QUESTION SHOULD BE ANNOUNCED IN ADVANCE.

CONFIDENTIAL

PAGE 04 NATO 04491 01 OF 02 242057Z

IV. LENGTH OF TIME OF ADVANCE NOTIFICATION

MAJOR EXERCISES AND MOVEMENTS ARE USUALLY PLANNED WELL IN ADVANCE. ON THE OTHER HAND ALSO SHORT-NOTICE EXERCISES/ MOVEMENTS SHOULD BE PRE-ANNOUNCED. THUS THE LENGTH OF TIME OF ADVANCE NOTIFICATION MAY TO A CERTAIN EXTENT VARY DEPENDING ON THE TYPE OF EXERCISES/MOVEMENTS IN QUESTION.

CONFIDENTIAL

PAGE 01 NATO 04491 02 OF 02 242101Z

63

ACTION EUR-25

INFO OCT-01 IO-13 ISO-00 SS-15 NSC-10 CIAE-00 PM-07 INR-10

L-03 NEA-10 NSAE-00 PA-03 RSC-01 PRS-01 SPC-03

TRSE-00 MBFR-04 SAJ-01 USIE-00 INRE-00 SSO-00 NSCE-00

ACDA-19 EB-11 OMB-01 STR-08 /146 W

----- 049405

O R 241901Z SEP 73

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1742

SECDEF WASHDC IMMEDIATE

USMISSION GENEVA

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 4491

V. INFORMATION TO BE GIVEN

IT WOULD SEEM DESIRABLE THAT I.A. THE FOLLOWING INFORMATION SHOULD BE PROVIDED, IT BEING CLEARLY UNDERSTOOD THAT DETAILED INFORMATION IS ALL THE MORE IMPORTANT WHEN EXERCISES/MOVEMENTS TAKE PLACE IN AREAS CLOSE TO BORDERS:

GENERAL DESCRIPTION OF THE EXERCISE OR MOVEMENT
THE NUMBER OF PERSONNEL INVOLVED, THE CATEGORY OF FORCES INVOLVED (LAND-NAVAL-AIR)
AND TYPE OF FORCES PARTICIPATING (E.G. INFANTRY, ARTILLERY, ARMOUR, TYPE OF AIR FORCES OR NAVAL FORCES, AMPHIBIOUS FORCES)

THE GENERAL PURPOSE OF THE EXERCISE/MOVEMENT

THE TIME-FRAME OF THE EXERCISE/MOVEMENT,
INCLUDING COMMENCEMENT, PERIOD OF ABSENCE
OF PARTICIPATING UNITS FROM THEIR NORMAL
DEPLOYMENT, ESTIMATED ENDING DATE

CONFIDENTIAL

PAGE 02 NATO 04491 02 OF 02 242101Z

THE AREA INVOLVED, PLACE OF DEPARTURE AND
FINAL DESTINATION AFTER THE EXERCISE/MOVEMENT

UNIT DESIGNATION OF THE FORCES INVOLVED.

WHEN A COUNTRY WANTS TO TEST THE READINESS
OF ITS FORCES, IT MIGHT NOT WANT TO MAKE IT PUBLIC
KNOWLEDGE THAT AN EXERCISE OR A MOVEMENT WILL TAKE
PLACE. THERE IS NO NEED, HOWEVER, TO MAKE THE INFORMATION
RECEIVED THROUGH A SYSTEM OF CBMS KNOWN TO THE PUBLIC.

VI. OBSERVERS

GENERALLY SPEAKING, WHEN THERE IS REASON
TO GIVE PRIOR NOTIFICATION TO AN EXERCISE, THERE IS
ALSO REASON TO INVITE OBSERVERS. IT MIGHT, HOWEVER,
BE HELPFUL TO SET SOME GENERAL RULES FOR THE INVITATION
OF OBSERVERS AND THEIR WORK.

TWO OF THE QUESTIONS WHICH MAY IN THIS
RESPECT USEFULLY BE CONSIDERED ARE:

THE RELATIONSHIP BETWEEN THE SIZE OF THE
EXERCISE IN TERMS OF FORCES PARTICIPATING
AND THE AREA COVERED ON THE ONE HAND, AND
THE NUMBER OF OBSERVERS ON THE OTHER.

FACILITIES, SUCH AS MEANS OF TRANSPORTATION
AND COMMUNICATION OF THE OBSERVERS.

VII. OTHER MEASURES

NORWAY CONSIDERS THE CBMS DISCUSSED IN THIS
PAPER AS FIRST STEPS TOWARDS OTHER AND PERHAPS MORE
COMPREHENSIVE TYPES OF CBMS.

END TEXT
MCAULIFFE

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 24 SEP 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO04491
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS, 12-31-79
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730962/abqcecfb.tel
Line Count: 238
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 21 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21-Aug-2001 by elyme>; APPROVED <24-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE-NORWEGIAN PAPER ON CONFIDENCE-BUILDING MEASURES
TAGS: PFOR, PARM
To: STATE
SECDEF
USNISSION GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005